PAGGIOLI DRIVEWAY APPLICATION #1 #D-23-1 / MARCH 2023



8/14/2023

D-23-1

Driveway Permit

Status: Stopped

Submitted On: 3/12/2023

Primary Location

66 BIRCH MOUNTAIN RD

BOLTON, CT 06043

Owner

Thomas Paggioli 92 BIRCH MOUNTAIN RD 92

BOLTON, CT 06043

Applicant

Thomas Paggioli

3 860-918-8901

@ paggiolifarms@gmail.com

♠ 66 Birch Mtn Rd Bolton, CT 06043

Project Information

Town Road that proposed driveway will connect to: *

Project Type*

Enrico Road

_

Installer Information

Name* Phone No

Thomas Paggioli 8609188901

Address City

92 birch mountain road Bolton

State Zip Code

CT 06043

Bond Furnished By:

Name* Phone No

Thomas Paggioli 8609188901

Address	City
92 birch mountain road	Bolton
State	Zip Code
СТ	06043

STANDARDS AND CONDITIONS FOR DRIVEWAY APRONS

- 1. Each driveway must have an apron paved back 10 feet from the road pavement. An apron may be either bituminous asphalt or concrete. If concrete is used, at least the first two feet back from the road pavement must be bituminous asphalt. Both materials must be installed per specifications:
- a. Bituminous asphalt must be class 2 pavement in accordance with DOT Form 814 or latest revision and laid to a compacted thickness of at least two inches on a well compacted six inch thick base of crushed stone or processed aggregate.
- b. Concrete specifications will be provided upon request.
- 2. The traveled portion of the driveway must be at least 12 feet wide with brush and limbs cleared to a height of 12 feet and the slope should not exceed 12%. These specifications are necessary to allow easy access for emergency vehicles and may be waived under special conditions.
- 3. Where the apron intersects the road it must be flared at a 20 foot radius and be blended with the road so that there are no gaps in the pavement between the apron and the paved surface of the road.
- 4. Where the driveway crosses a town maintained drainage ditch, a culvert with at least a 15 inch diameter and of suitable strength must be installed. In some places a larger culvert may be needed. Since the town accepts no liability for damage to driveways caused by water flow, it is the responsibility of the applicant to ensure that the proper sized culvert is used.
- 5. The driveway must be graded and pitched to ensure that a concentrated flow of water does not run onto the town roads.
- 6. Where there is no road curb, the driveway must not have a raised lip but it must match the edge of the existing road pavement. No driveway pavement may extend beyond the edge of the existing road pavement.
- 7. Where the driveway is graded down from a road that has a curb, it is strongly recommended that a 1 to 2 inch lip be formed in the apron to discourage water from flowing into the driveway. This lip must be formed far enough back from the edge of the road so that it does not hinder snow plowing. This lip may be installed only if there are curbs along the road on both sides of the driveway. If there are no curbs along the road then the driveway pavement surface and the shoulders adjacent to the driveway should be shaped as a berm high enough to discourage water from flowing into the driveway but not so steep as to interfere with vehicles traveling over it.
- 8. Driveways should be provided with sight lines adequate for the speed of the road. This information may be obtained from the issuing agent.

Requirements

I have read the above statements and agree to the Standards and Conditions for Driveway Aprons, and the Requirements of this driveway permit.



Authorization and Signature

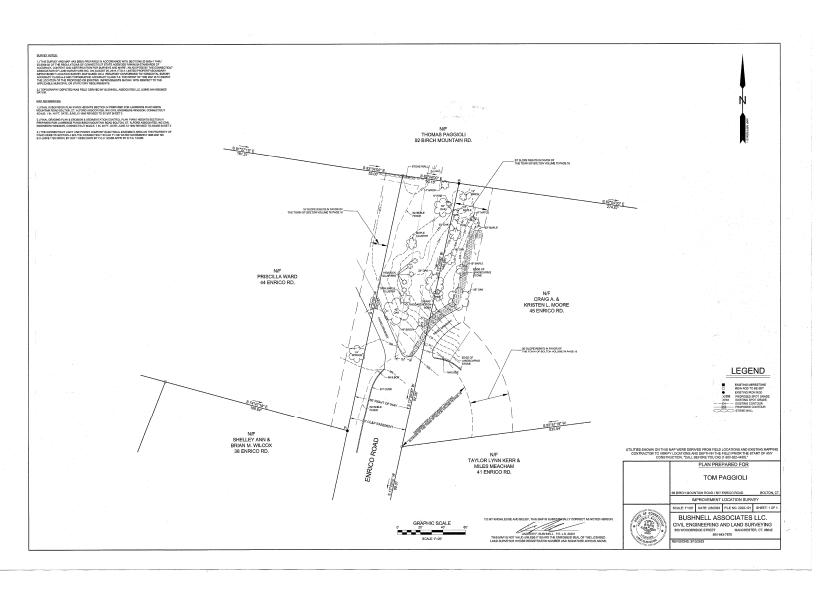
Owner or Applicant-Agent Signature*

Thomas Carl Paggioli Mar 12, 2023

Conditions [To be Printed on Permit]

- **△** Conditions
- **△** Date Bond Released

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Town of Bolton

JAMES M. RUPERT TOWN ADMINISTRATOR 222 BOLTON CENTER ROAD • BOLTON, CT 06043

03/29/23

To: Mr. Thomas Paggioli 92 Birch Mountain Road Bolton, CT 06043

Subject: Permits. ROW-23-1 and D-23-1

From: James Rupert Town Administrator

Dear Mr. Paggioli,

Thank you for your recent applications for a permit to work in the Town Right of Way and the associated Driveway permit applications. We took the opportunity to assemble the pertinent Town staff and Town Attorney to review your applications. Upon review and discussion we find that we are unable to approve your requests. Our determination is based on advice from the Town Attorney in conjunction with portions of the Town of Bolton Subdivision Regulations as paraphrased below.

Section 11.9 of the aforementioned regulations state in part that, the right-of-way easement shall be for the future extension of the street. Section 11.15 of the same regulations also state that, reserved rights-of-way for future street connections shall be for the future connection extension of the street. The same section also provides that an owner abutting the right-of way may construct the street.

The Subdivision Regulations only provide for a future extension of the street and in fact state that the right-of-way shall be used for the extension of the street. The regulations do not authorize or permit the construction a driveway or other access through the right-of-way even on a temporary basis. Therefore, it is on those grounds and upon the advice of the Town Attorney that we must decline to approve your requests.

We will return your permit and bond fees in full at our earliest opportunity.

Respectfully,

James Rupert Town Administrator

CC. permit applications and Town Attorney

PAGGIOLI DRIVEWAY APPLICATION #2 (submitted through counsel Dory Famiglietti) #D-23-6 / JUNE 2023



8/14/2023

D-23-6

Driveway Permit

Status: Active

Submitted On: 6/14/2023

Primary Location

66 BIRCH MOUNTAIN RD

BOLTON, CT 06043

Owner

Thomas Paggioli 92 BIRCH MOUNTAIN RD

BOLTON, CT 06043

Applicant

Dorian Famiglietti

3 860-812-1765

@ dfamiglietti@kkc-law.com

45 Hartford Tnpk Vernon, CT 06066

Project Information

Town Road that proposed driveway will connect to: *

Project Type*

Enrico Road

New Driveway

Installer Information

Name*

Phone No

Thomas Paggioli

8609188901

Address

City

92 Birch Mountain Rd

Bolton

State

Zip Code

CT

06043

Bond Furnished By:

Name*

Phone No

Thomas Paggioli

8609188901

Address	City
92 Birch Mountain Rd	Bolton
State	Zip Code
СТ	0643

STANDARDS AND CONDITIONS FOR DRIVEWAY APRONS

- 1. Each driveway must have an apron paved back 10 feet from the road pavement. An apron may be either bituminous asphalt or concrete. If concrete is used, at least the first two feet back from the road pavement must be bituminous asphalt. Both materials must be installed per specifications:
- a. Bituminous asphalt must be class 2 pavement in accordance with DOT Form 814 or latest revision and laid to a compacted thickness of at least two inches on a well compacted six inch thick base of crushed stone or processed aggregate.
- b. Concrete specifications will be provided upon request.
- 2. The traveled portion of the driveway must be at least 12 feet wide with brush and limbs cleared to a height of 12 feet and the slope should not exceed 12%. These specifications are necessary to allow easy access for emergency vehicles and may be waived under special conditions.
- 3. Where the apron intersects the road it must be flared at a 20 foot radius and be blended with the road so that there are no gaps in the pavement between the apron and the paved surface of the road.
- 4. Where the driveway crosses a town maintained drainage ditch, a culvert with at least a 15 inch diameter and of suitable strength must be installed. In some places a larger culvert may be needed. Since the town accepts no liability for damage to driveways caused by water flow, it is the responsibility of the applicant to ensure that the proper sized culvert is used.
- 5. The driveway must be graded and pitched to ensure that a concentrated flow of water does not run onto the town roads.
- 6. Where there is no road curb, the driveway must not have a raised lip but it must match the edge of the existing road pavement. No driveway pavement may extend beyond the edge of the existing road pavement.
- 7. Where the driveway is graded down from a road that has a curb, it is strongly recommended that a 1 to 2 inch lip be formed in the apron to discourage water from flowing into the driveway. This lip must be formed far enough back from the edge of the road so that it does not hinder snow plowing. This lip may be installed only if there are curbs along the road on both sides of the driveway. If there are no curbs along the road then the driveway pavement surface and the shoulders adjacent to the driveway should be shaped as a berm high enough to discourage water from flowing into the driveway but not so steep as to interfere with vehicles traveling over it.
- 8. Driveways should be provided with sight lines adequate for the speed of the road. This information may be obtained from the issuing agent.

Requirements

I have read the above statements and agree to the Standards and Conditions for Driveway Aprons, and the Requirements of this driveway permit.



Authorization and Signature

Owner or Applicant-Agent Signature*

 Dorian R. Famiglietti, agent for owner
 Jun 14, 2023

Conditions [To be Printed on Permit]

△ Conditions

■ Date Bond Released

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Note: Map showing location and dimensions of proposed driveway should still be on file with the Town as part of owner's previous submission. If you are unable to locate it, please contact me and we will drop off another copy.

In addition, Danielle Palazzini should still be holding the application fee that was paid in connection with the previous submission.

If you have any questions, please contact me. In addition, I would be happy to discuss this matter directly with the Town Attorney, if necessary.

Sincerely,

Dorian R. Famiglietti, attorney for owner

860-812-1765

To: Bolton Board of Selectmen

From: Dorian R. Famiglietti, Kahan, Kerensky, Capossela, LLP

Re: Driveway Permit - 66 Birch Mountain Road

Date: 6/7/2023

Enrico Road is a public road directly abutting the southerly boundary of 66 Birch Mountain Road, a farm (approximately 65 acres) owned by Thomas Paggioli (the "Property"). As such, Mr. Paggioli has the right to travel over, repair, and improve the roadway in the same manner as any other abutting property owner.

Enrico Road is a road that was dedicated to, and accepted by, the Town of Bolton even though construction of the roadway does not extend all the way to the Property's southerly line. The filing of a subdivision map showing roadways is a dedication of the roads to public use, which, when coupled with acceptance—by a town recording the corresponding deed and public use of the roadway—creates a public easement of travel. <u>Derby v. Alling</u>, 40 Conn. 410, 432-33 (1873); <u>Meshberg v. Bridgeport City Trust Co.</u>, 180 Conn. 274, 280, 281 (1980). See also <u>Town of Granby v. Feins</u>, 154 Conn. App. 395, 400-01 (2014).

The deed for Enrico Road from the subdivision developer, Rocco A. Fiano, Trustee, to the Town of Bolton is recorded in Volume 76, Page 16 of the Bolton Land Records (see copy attached). The deed describes the road in reference to the recorded subdivision plan (see copy attached). The recorded subdivision plan delineates the roadway, a 50' ROW shown as Enrico Road, as continuing directly to the Property's southerly boundary line.

The deeded roadway is not limited to just the improved portions of the road. A roadway need not be improved in order for there to be acceptance. See Phillips v. City of Stamford, 81 Conn. 408, 71 A. 361, 363-364 (1908). All of Enrico Road (the improved and unimproved portions) have been put to actual use by the public, thus signifying acceptance of the entire roadway. "[A]ctual use need not necessarily be constant and by large numbers of the public...." Meshberg, supra, at 282. "It is not essential to the creation of a highway by dedication and acceptance that large numbers of the public participate in the user, or that the user be one which results in a large volume of travel.... It is only necessary that those who would be naturally expected to enjoy it have done so at their pleasure." Phillips, supra, at 364. Property owners on both sides of the deeded roadway have used the unimproved portions thereof for access to their respective lots (see plot plans attached).

The full length of Enrico Road, up to and adjoining the southerly boundary of the Property, has been dedicated and accepted as a public road. "It is elementary law in this country that public highways are in the nature of public easements, which consist in a right of the public to pass over them at all times." Benham v. Potter, 52 Conn. 248, 252 (1884). In addition to the right to pass and repass are the incidental rights in the public to repair or improve the road. Peck v. Smith, 1 Conn. 103, 132 (1814); Arborio v. Hartford Elec. Light Co., 130 Conn. 592, 597 (1944).

Thus, as a member of the public, an adjoining property owner may travel to and from his property by utilizing the highway. Knothe v. Zinzer, 96 Conn. 709, 714 (1921); Peck, supra, at 146. "Every proprietor adjoining a highway has a right to reasonable access to its travelled part.... [and, as] part of the public ... [has] a right, as travellers, to get on to it [i.e., the travelled part of the roadway] and pass along any part of it, which it was necessary or convenient for them to use." Hubbard v. Deming, 21 Conn. 356, 361 (1851).

These rights are appurtenant property rights that do not depend on the adjoining owner to own any of the soil under the highway. See <u>Town of Norwalk v. Podmore</u>, 86 Conn. 658, 665 (1913). In addition, any obstruction to an adjoining property owner's right to right to pass and repass, which essentially interferes with the right, is a nuisance and may be removed. <u>Hubbard</u>, *supra* at 356 and <u>Peck</u>, *supra*, at 146 (stating adjoining owners could "maintain ejectment, . . . recover the possession . . ., and maintain trespass for any act done to the land not necessary for the enjoyment of the easement.").

Thus, given the public nature of the roadway directly abutting the Property as depicted in the relevant plans and deeds, Mr. Paggioli has the right to use, and improve to the extent so desired, the unimproved portion of Enrico Road, to pass and repass over the same to access the improved portion of Enrico Road.

875 422

STATUTORY FORM WARRANTY DEED

ROCCO A. FIANO, TRUSTEE, of the Town of Bolton, County of Tolland and State of Connecticut,

for no consideration paid,

grants to the TOWN OF BOLTON, a municipal corporation having its territorial limits within the County of Tolland and State of Connecticut, with WARRANTY COVENANTS

That certain piece or parcel of land, situated in the Town of Bolton, County of Tolland and State of Connecticut, shown as Enrico Road on that certain map or plan entitled "Final Subdivision Plan FIANO HEIGHTS Section IV Prepared for Lawrence Fiano Birch Mountain Road Bolton, CT. Alford Associates, Inc. Civil Engineers Windsor, Connecticut Scale: 1 in. = 40 ft. Date: June 13, 1986 Revisions 7/2/86, 7/24/86, 5/13/87 Sheets Nos. 2 and 3 of 8", which map or plan is on file in the Bolton Town Clerk's Office, to which reference may be had.

TOGETHER WITH a 50' wide right of way, the northerly end of which is connected to the westerly line of Enrico Road and the southerly end of which is connected to land now or formerly of Rocco Fiano, Trustee, as shown on the aforesaid map.

The two above-described premises are conveyed to the Grantee herein for use as a public roadway.

TOGETHER WITH 50' slope rights and 75' slope rights over a portion of Lot No. 5, 60' slope rights over a portion of Lot No. 6, 35' slope rights over a portion of Lots Nos. 10 and 11, 30' slope rights over a portion of Lot No. 11, and 15' slope rights over a portion of Lot No. 11, and 15' slope rights over a portion of Lot No. 12, and 15' slope rights over a portion of Lot No. 12, all as shown on said map.

TOGETHER WITH 30' drainage easements over portions of Lots Nos. 13 and 15, and a 30' drainage easement and the right to drain over a portion of Lot No. 9, all as shown on said map.

TOGETHER WITH an easement for a temporary cul-de-sac over a portion of Lots Nos. 10 and 11 as shown on said map.

TOGETHER WITH the right to drain over land now or formerly of Rocco Fiano, Trustee, as shown on said map.

Signed this 3rd day of December, 1991.

Witnessed by:

aller Darlene N. Keith

Rocco A. Fiano, Trustée

Katherine Kathryn D. Flori

STATE OF CONNECTICUT)

ss. Manchester

December 3, 1991

5:0

COUNTY OF HARTFORD

Personally appeared ROCCO A. FIANO, TRUSTEE, signer of the

foregoing instrument, and acknowledged the same to be his free act and deed, before me. and deed, before me.

> Darlene N Fre 4 Darlene N. Keith

Notary Public.

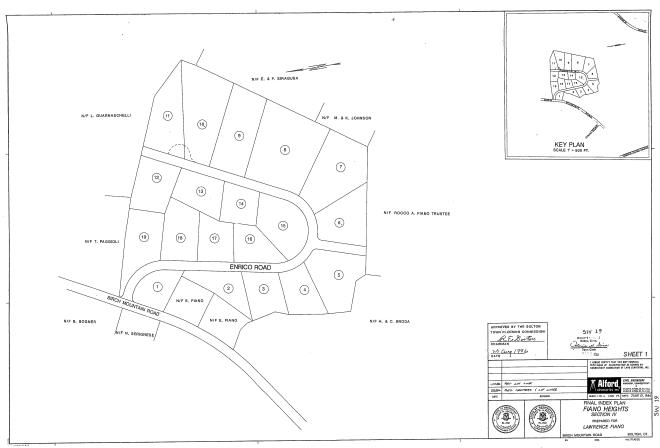
My Comm. Expires: 3/31/93

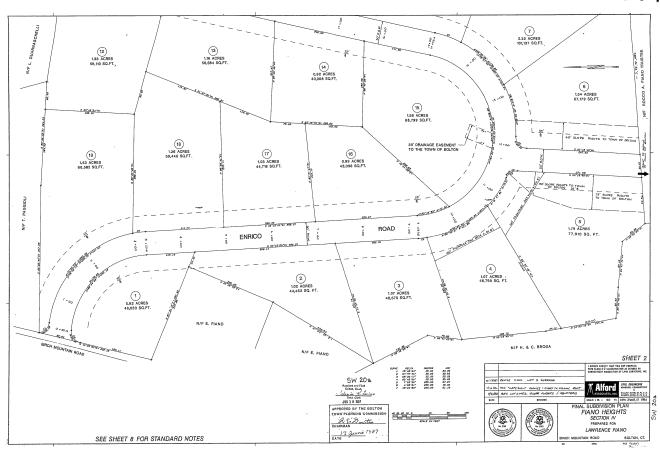
Grantee's Mailing Address: 222 Bolton Center Road Bolton, CT 06043

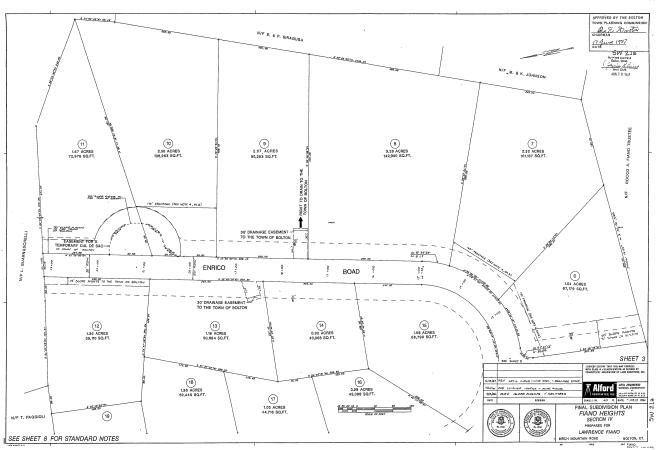
No Conveyance Tax collected

Town Clerk of Bolton

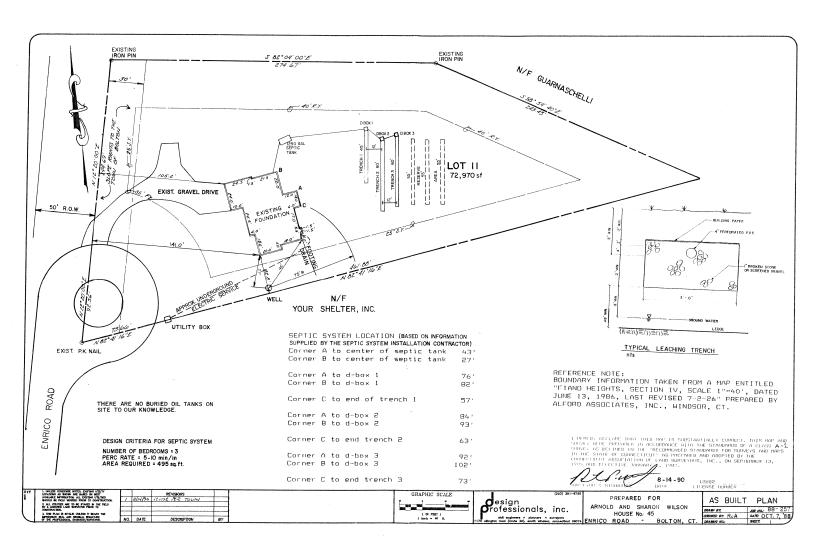
DEC 1 2 1991

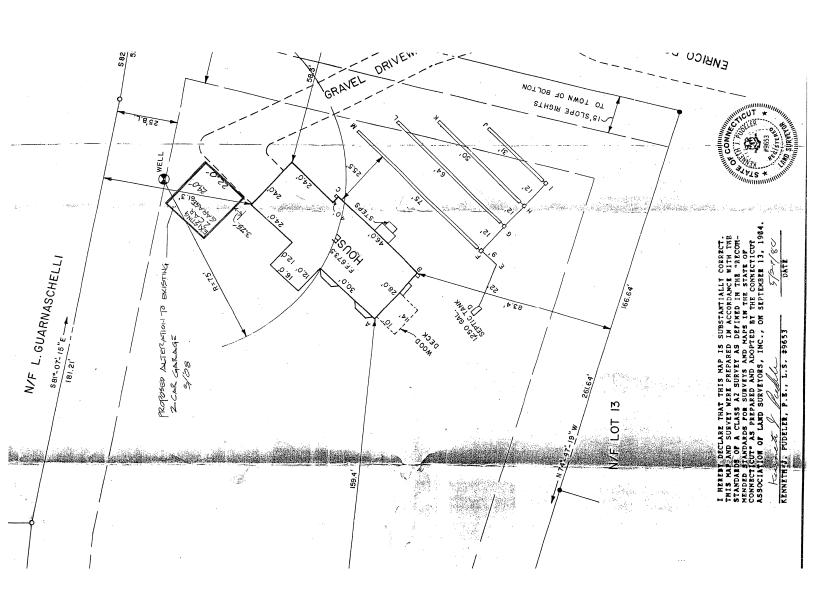


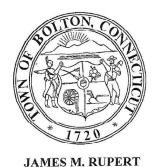




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TOWN ADMINISTRATOR

Town of Bolton

222 BOLTON CENTER ROAD • BOLTON, CT 06043

7/17/23

To: Mr. Thomas Paggioli

CC: Attorney Dorian Famiglietti, Attorney Richard Barger

Subject: Driveway permit application D-23-6 From: James Rupert, Town Administrator

Dear Mr. Paggioli,

We are in receipt of driveway permit application D-23-6 which is the second application received for the same location to access your property located at the end of a right of way off of Enrico Road. The previous application was denied, and that information was provided to you in a letter dated March 29, 2023. Subsequent to that denial we received a new application with legal arguments from Attorney Dorian Famiglietti. Since receiving application D-23-6 the Town of Bolton asked the Town Attorney to review the arguments attached to the application. Based on our research into the issue we must inform you that application D-23-6 is not approved.

The argument presented indicates that, "Mr. Paggioli has right to travel over, repair and improve the roadway in the same manner as any other abutting property owner." Notwithstanding, other considerations of the Bolton Subdivision Regulations as they relate to roadways and rights of way the basis for denial is as follows. The area in which Mr. Paggioli seeks approval to construct a driveway is a right of way which was conveyed to the Town by the developer. While the right of way is owned by the Town of Bolton it is not part of the adopted public roadway, which it must be in order for the Town to authorize the requested driveway permit. For Mr. Paggioli to gain access to his property from Enrico Road he would need to follow the course of action required by the Bolton Subdivision Regulations to extend the roadway to access his property since he may not do so from a right of way.

Respectfully,

James Rupert Town Administrator



ATTORNEYS

45 Hartford Tpke Vernon, CT 06066 ph: 860-646-1974 fax: 860-647-8302

kkc-law.com

22 Professional Park Road Storrs, CT 06268 ph: 860-487-1842

July 20, 2023

James Rupert Town Administrator, Town of Bolton 222 Bolton Center Road Bolton, CT 06043

Pamela Z. Sawyer First Selectman, Town of Bolton 222 Bolton Center Road Bolton, CT 06043

Re: Driveway Permit Application D-23-6

Dear Mr. Rupert and Ms. Sawyer:

Please be advised that I represent Thomas Paggioli, the owner of property located at 66 Birch Mountain Road. On June 14, 2023, I submitted an application for a Driveway Permit on behalf of my client. The purpose of the application is to allow for a driveway to be constructed from the southerly boundary of Mr. Paggioli's abutting farm to the northerly end of the Enrico Road cul-de-sac.

In response to this application, I have received a letter from Mr. Rupert, dated July 17, 2023, advising that the driveway permit application has been denied. However, per Town Ordinance (see copy attached), the Board of Selectman, not the Town Administrator, is required to act on such permit applications. The Town Charter (Section 5.2.A) delegates certain administrative, supervisory and research duties to the Town Administrator; however, it does not delegate authority to make final, binding decisions with regard to driveway permit applications. The duty to act on any driveway permit rests with the Board of Selectmen.

I hereby request that this application be placed on the agenda for the Board's meeting on August 8, 2023. My client and I will be in attendance at that meeting to present the application and answer any questions that the Board may have. For your convenience, attached is a copy of the supporting documentation that was submitted with the driveway permit application.

Please confirm that our request to be placed on the August 8th agenda at your earliest convenience.

I appreciate your attention to this matter.

Dorian Reiser Famiglietti

cc:

Tom Paggioli (w/enclosures)



% (860) 649-8056(tel:8606498066)

Driveways

Adopted by the Board of Selectmen on April 20, 1982

Published on April 24, 1982

Effective Date: May 9, 1982

Amended: September 19, 1989

Section 1. The Board of Selectmen of the Town of Bolton shall have full authority to direct the manner in which driveways are connected with any Town road or road in an approved subdivision, pursuant to such rules and regulations adopted by resolution of said Board. No person or corporation shall install any driveway which connects with any such

road until written application shall have been made to said Board for a permit therefore nor until such permit shall have been granted by the said Board under such conditions as it shall deem equitable. Any driveway installed in violation of this ordinance shall be deemed unlawful and the Town, through the town counsel or other appropriate official, may bring action to enjoin such installation or cause it to be removed.

Section 2. The fee for a permit shall be that fee prescribed by the Board of Selectmen by resolution duly adopted by said Board.

Section 3. The ordinance adopted April 20, 1960 concerning "Driveways: Installation of" is hereby repealed.

Town Gov. (/government)

Departments (/departments)

Boards & Commissions (/boards-commissions)

Public Comment (/public-comment)

LOTCIP Heritage Farm Grant (/government/lotcipgrant)

Elected Officials (/stateofficials)

Bids & RFPs (/government/bids-rfps)

Town Charter and Ordinances (/ordinances-charter)

Data & Reports (/reports)

Social Media (/social-media)

About (/about)

ORDINANCE, ATTORNEY OPINIONS, & AERIAL VIEW

Adopted by the Board of Selectmen on April 20, 1982

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Section 1. The Board of Selectmen of the Town of Bolton shall have full authority to direct the manner in which driveways are connected with any Town road or road in an approved subdivision, pursuant to such rules and regulations adopted by resolution of said Board. No person or corporation shall install any driveway which connects with any such road until written application shall have been made to said Board for a permit therefore nor until such permit shall have been granted by the said Board under such conditions as it shall deem equitable. Any driveway installed in violation of this ordinance shall be deemed unlawful and the Town, through the town counsel or other appropriate official, may bring action to enjoin such installation or cause it to be removed.

Section 2. The fee for a permit shall be that fee prescribed by the Board of Selectmen by resolution duly adopted by said Board.

Section 3. The ordinance adopted April 20, 1960 concerning "Driveways: Installation of" is hereby repealed.



Richard L. Barger 860.297.4684 barger@halloransage.com

July 6, 2023

VIA EMAIL AND REGULAR MAIL

Mr. Jim Rupert Town Administrator Town of Bolton 222 Bolton Center Road Bolton, CT 06043

Re: Or

Opinion No. 239

Whether the Town is Obligated to Give a Driveway Permit to Mr. Thomas Paggioli Over a Right-of-Way Located at Northerly End of Enrico Road

Dear Mr. Rupert:

Mr. Paggioli, the owner of property which abuts a subdivision known as Fiano Heights to the north has applied to the Town of Bolton for a driveway permit. The Application seeks to use a parcel of land identified on the subdivision plans as a "50" ROW" extending from the end of Enrico Road and running to the northerly border of Fiano Heights which is also the southerly border of Mr. Paggioli's land.

This matter was previously discussed by and between you, the town engineer, Joseph Dillon, the-then road superintendent, Lance Dimock, and the undersigned. We reviewed the subdivision maps and the subdivision regulations and it was determined that Mr. Paggioli could use the future right-of-way to extend Enrico Road as a street subject to the requirements of the subdivision regulations but that the regulations do not authorize the use of the right-of-way as a private driveway. You advised Mr. Paggioli of our conclusion by letter dated March 29, 2023.

Subsequently, Attorney Dorian R. Famiglietti, wrote to the Board of Selectman on June 7, 2023, advancing legal arguments in support of Mr. Paggioli's request to access his property through the use of the 50-foot wide right-of-way at the end of Enrico Road. Attorney Famiglietti contends that "...Mr. Paggioli has the right to travel over, repair and improve the roadway in the same manner as any other abutting property owner." It is apparent that Mr. Paggioli is not interested in constructing a road in accordance with Bolton subdivision requirements but rather seeks to use the road for driveway purposes.

FACTS

The operative facts do not seem to be disputed and include the following:

- The subdivision plans for Fiano Heights consist of eight sheets of plans or drawings which subdivision was approved by the Bolton Planning Commission on August 20, 1976.
- 2. The plans as approved show the aforementioned 50' ROW located at the northerly end of Enrico Road as shown on several sheets including Sheet 3 of the aforesaid plans.
- 3. Sheet 3 also shows the cul-de-sac which enables cars and buses to turn around without having to back up.
- 4. The cul-de-sac was actually built on portions of Lots 10 and 11 pursuant to an "EASEMENT FOR A TEMPORARY CUL DE SAC" as indicated on said plan.
- 5. The warranty deeds to Lots 10 and 11 expressly subjected the conveyance to the "Easement For a Temporary Cul De Sac".
- 6. Bolton's subdivision regulations provide for temporary cul-de-sacs. See Section 11.9 which provides:

A TEMPORARY CUL-DE-SAC STREET is a street that initially only has one outlet and for which a right-of-way is provided for the <u>future extension of the street</u> to connect to another street. (emphasis added).

- 7. The subdivision regulations provide that the temporary cul-de-sac areas that exist beyond the right-of-way width shall be temporary road easements that expire upon the Town's acceptance of an <u>extension of the street</u> beyond the turnaround (Section 11.9, emphasis added).
- 8. The subdivision regulations specifically differentiate between an existing road and a "...the right-of-way easement for the future extension of the street to the property line of the abutting property or to another street." (Section 11.9)
- 9. The future street easement shall be clearly described as having no time limit and as enabling the Town or "...the owner of property abutting the subdivision at the future street to construct a public street for all highway purposes for the full street width for the classification of the street." (Section 11.9)
- 10. When the new street is constructed to the abutting property, the temporary culde-sac shall be removed even though it is outside the limits of the new subdivision being constructed. "The pavement and road base shall be removed

Mr. Jim Rupert Page 3 July 6, 2023

to a depth of at least 6 inches, new curbs constructed and the area backfilled, loamed, and seeded to blend with the surrounding areas." (Section 11.9)

11. Section 11.15 of the subdivision regulations further discusses the reserve rights of way for future street connections to adjoining properties. It requires the owner of the abutting property owner (here Mr. Paggioli) "... to construct a public street for all highway purposes for the full street width for the classification of the street."

DISCUSSION

Attorney Famiglietti's Memorandum asserts that Enrico Road was dedicated and accepted by the Town of Bolton even though construction of the roadway does not extend all the way to the property's northerly line. She states that "The filing of the subdivision map showing roadways is a dedication of the roads to public use, which when coupled with acceptance--- by a town recording the corresponding deed and public use of the roadway--- creates a public easement of travel." Numerous cases are cited for this proposition.

It is not disputed that Bolton did accept a deed to the road "Together with a 50" wide right of way". (See deed from Rocco A. Fiano, Trustee to the Town of Bolton, dated December 3, 1991 and recorded in Volume 87 page 16 of the Bolton land records). However, the 50-foot right-of-way was never accepted by the Town as a public roadway. It could not legally do so under the terms of its regulations which require the 50-foot right-of-way to be constructed in the future as a street as the quoted regulations provide.

The Appellate Court of Connecticut in the case of the *Town of Vernon v.*Frederick M. Goff, 107 Conn.App. 552 (2008) recognized the distinction between a public roadway and a reserved right-of-way. In this case abutters to the right-of-way claimed that the Town had not accepted the right-of-way when it accepted the roads that the developer had built. Significant to our issues is the fact that the court expressly recognizes the distinction between a reserve right-of-way and public roads for purposes of the Town's acceptance of same.

Here, the applicant chooses to blur or ignore that distinction claiming that the right-of-way, because it was deeded to the Town, is therefore a public road to which the applicant is entitled to use for his driveway purposes. While there was dedication of the right-of-way by virtue of the developer's deed to the Town and there was acceptance of

Mr. Jim Rupert Page 4 July 6, 2023

the right-of-way as shown on the plans, those facts do not, ipso facto, make the right of way a "roadway" as argued by the applicant.

CONCLUSION

In conclusion, the Town has never accepted the fifty-foot right-of-way as a public roadway. Moreover, it was prevented from doing so by its own subdivision regulations. Hence, on these facts and under the applicable regulations, it is the undersigned's opinion that the fifty wide right-of-way is not a Town roadway. Further the Town is correct in concluding that it is not authorized to permit a driveway through the right-of-way even on a temporary basis. Of course, Mr. Paggioli can gain the sought after access to his property by applying to the extend Enrico Road to his property in accordance with the requirements of the Bolton Subdivision Regulations.

If this discussion engenders further questions, please do not hesitate to contact me.

Sincerely,

Richard L. Barger

Richard L. Barger

RLB/hjw



GRIMALDI DRIVEWAY APPLICATION/PERMIT 81 BIRCH MTN RD. APRIL 2004



TOWN of BOLTON

(860) 649-8066 EXT 105

222 BOLTON CENTER ROAD BOLTON, CT 06043

APPLICATION AND PERMIT FOR DRIVEWAY INSTALLATION

	Driveway Permit No
Permission is requested to install a driveway on property owned b	y: Town of Bolton + Grimaldi FAM
0 - 1	iscent to Colderal on Elizabeth R
Applicant: Name Mike Grimsldi Address & Birch mt. Pw.	Phone No. 533-9/07 Bullin, CT Zip Code 06043
Address South Window, Ci	No. UL Phone No. 289 - 1656 Zip Code 06074
Bond Furnished By: Name Address Address Address Address	Manchesh Zip Code 06040
Requirements:	
 The application must be accompanied by a map showing 	the location and dimensions of the proposed driveway, a
\$30.00 fee and a \$1,000.00 bond. 2. All permits are subject to the standards and conditions lis	sted on the reverse side of this form and any listed below.
The gravel base must be inspected and approved by the to	own's agent and/or the highway foreman before the
driveway is paved. The applicant or installer must provide	de at least a one day notice before the inspection.
 The town accepts no responsibility for any damages or ar 	nnoyances caused by any change in the road drainage as
the result of this driveway installation.	1.64
Before the permit expires the town reserves the right to u nuisances caused by the driveway installation if the appli	cant and/or the installer fail to adequately correct the
problem conditions on a timely basis.	the right to take the full amount of the bond if the
 After the expiration date of the permit the town reserves the driveway is not properly installed. 	the right to take the run amount of the bond if the
7. A driveway connecting to a State road must have permit	from the Connecticut Department of Transportation.
7. Additionally symplectic to the total and position	
Signed /// h //	Date 4/13/09
17/100	, ,
Permission is granted to connect the proposed driveway to a Bolto	on road in accordance with the above requirements and the
standards and conditions listed on the reverse side of this form and	d any listed below.
Specific Conditions	
Date Permit Issued April 152004	Date Permit Expires April 15, 2005
7,7,7	Roles by the
	Agent for the Board of Selectmen
	when the property of the state of the state of the state of the second section of the state of t
Date Completed Driveway Approved 99 2005	Date Bond Released



TOWN of BOLTON

(860) 649-8066 EXT 105

222 BOLTON CENTER ROAD BOLTON, CT 06043

APPLICATION AND PERMIT FOR DRIVEWAY INSTALLATION

	5-31-12	Drive	eway Permit No. ዕ	404-218
Permission is requested to ins	tall a driveway on property owned	by: Town of Bo	Hon + Gr	imaldi Fa
At Address 81 Bivch And Connecting To Town Ro		pipent to Co	I desar on	Eliza Seth
Applicant: Name	& Grimaldi Birch mt. Du.	Bolhy CT	. <u>533-9/0</u> _ Zip Code <u>O</u>	
Darrey Bokichi Bivo Address So	the Wind car, Ci	Phone No.	289 -/6 Zip Code_0	656
Bond Furnished By: NameAddress	Arke Tal. francy	Manches Phone No	. 643-// Zip Code _0	26
Requirements:				
	be accompanied by a map showing	the location and dimension	as of the proposed of	driveway, a
	ct to the standards and conditions li	sted on the reverse side of t	his form and any li	sted below
The gravel base must	be inspected and approved by the the applicant or installer must provi	own's agent and/or the high	hway foreman before	re the
 The town accepts no the result of this drive 	responsibility for any damages or a	nnoyances caused by any cl	nange in the road dr	rainage as
Before the permit exp	pires the town reserves the right to use the driveway installation if the appli	se the full amount of the bo cant and/or the installer fai	ond to reduce dama I to adequately corr	ges or rect the
	ate of the permit the town reserves	the right to take the full am	ount of the bond if	the
7. A driveway connecting	g to a State road must have permit	from the Connecticut Dena	rtment of Transpor	tation.
Signed M.	1-11/2-	Date	11/1/	4
Permission is granted to connect standards and conditions listed	ct the proposed driveway to a Bolto on the reverse side of this form and	on road in accordance with	the above requirem	ents and the
Specific Conditions				
Date Permit IssuedAp	1:1 152004	Date Permit Expire	s April 15	2005
		Agent for	the Board of Select	men
Date Completed Driveway App	proved 1/2005	_ Date Bond Released	1/2 15	

STANDARDS AND CONDITIONS FOR DRIVEWAY APRONS

- Each driveway must have an apron paved back 10 feet from the road pavement. An apron may be either
 bituminous asphalt or concrete. If concrete is used, at least the first two feet back from the road pavement must be
 bituminous asphalt. Both materials must be installed per specifications:
 - a. Bituminous asphalt must be class 2 pavement in accordance with DOT Form 814 or latest revision and laid to a compacted thickness of at least two inches on a well compacted six inch thick base of crushed stone or processed aggregate.
 - b. Concrete specifications will be provided upon request.
- The traveled portion of the driveway must be at least 12 feet wide with brush and limbs cleared to a height of 12 feet and the slope should not exceed 12%. These specifications are necessary to allow easy access for emergency vehicles and may be waived under special conditions.
- Where the apron intersects the road it must be flared at a 20 foot radius and be blended with the road so that there
 are no gaps in the pavement between the apron and the paved surface of the road.
- 4. Where the driveway crosses a town maintained drainage ditch, a culvert with at least a 15 inch diameter and of suitable strength must be installed. In some places a larger culvert may be needed. Since the town accepts no liability for damage to driveways caused by water flow, it is the responsibility of the applicant to ensure that the proper sized culvert is used.
- The driveway must be graded and pitched to ensure that a concentrated flow of water does not run onto the town
 roads.
- 6. Where the driveway is graded down from a road that has a curb, it is strongly recommended that a 1 to 2 inch lip be formed in the apron to discourage water from flowing into the driveway. This lip must be formed far enough back from the edge of the road so that it does not hinder snow plowing. This lip may be installed only if there are curbs along the road on both sides of the driveway. If there are no curbs along the road then the driveway pavement surface and the shoulders adjacent to the driveway should be shaped as a berm high enough to discourage water from flowing into the driveway but not so steep as to interfere with vehicles traveling over it.
- Driveways should be provided with sight lines adequate for the speed of the road. This information may be obtained from the issuing agent.

Michael Grimaldi Christine Grimaldi			2618 51-7218/2211
81 Birch MT Rd. PH. 8 Bolion, CT 06043	60-643-0475	<u>-4/13</u> _2	1000
Pay to the order of Dollar Ovan	I may	Ψ.	Dollar 1 Bases
PEOPLE'S BANK CONNECTICUT	. 4	7/1/	1
For Bon Wheref	104 002380	M. M.	/// MP

占 Grade 0" - 1' Average 1.75' Processed Gravel 1,75" Processed Gravel 1' FIII with dense rack 3' - 4' Asphalt Apron 占

Typical X-Section Looking South

LEGGNO = 10-12' wide processed gravel Driveway w/ Afron 51 Aprox. 125-135 Long **50** N 13º-25-55E 229.23 .82 44 41,250 50.FT. 2 50.FT. 1:112°-23'-25' 1:11269 1:4:9971 40 ROADHAY 1.55'E N 19-25-55"E 140.00 42 43 40,015 5Q.FT.

40,310 50.FT.

224.44

1.

513°-25-55"W+

582.19

(3)

STATUS OF BOLTON SUBDIVISIONS WITH PUBLIC IMPROVEMENTS

DATE <u>Sept 4, 1996</u>

. SUB DIVISION + APPROVAL DATE	ROADS	TYPE OF BOND	BOND	EX PIRATION DATE	COMMENTS .
Brandy Acres II 2/20/91	Kendall Dr Oak Dr	, and the		and the	Syr conditional
Deer Run 10/18/89	Deer Run Rd	_	_		Rd. accepted 10/21/91
Fiano Es-lates 4/15/87 + 7/1/87	Valerie Dr Lori RL Kim RL				Roads accepted 12/9/92
					Rd.accepted 11/5/90
Frano Heights IV 8/20/86	Enrico Rd		5 Ga		Kalaccepter 11/5/40
Hanover Farms 12/9/87	Hanove Farms Rob Meadow Rd		x 2		Roads accepted 12/11/92
Luck's Way 5/8/91	Luck's Way				Rd.accepted 2/3/92
Maple wild 2/15/89	Maple Valley Re.	Perf. bond	290,000	6/29/97	10 yr time limit per SS 826c reached 2/15/99
Mountain View Estates West 1/15/86	Rocco Rá	Maint bank account	7000	execution are address.	Rd accepted 2/24/88

will draw up a list of possibilities to be presented at the next meeting.

- 5) Sanitary Services: Their contract expires June 31, 1991. The fown will be seeking bids for trash pick-up in March 1991. Ms. Kemp asked for the Selectmen's ideas and opinions, since the new contract will havr to include recycling, and special services for mobility impaired residents could also be included.
- Selectman Veitch, seconded by Selectman Pelletier. VU. Selectman Veitch, seconded by Selectman Pelletier. VU. Concerning the deed, Town Attorney Barger was of the Copinion that it should refer to the map in the approved subdivision application rather than contain the delineation of metes and bounds; also that most towns do require deeds as they are good for clarification purposes. road with the following conditions: a) completion of the as-built drawings according to the specifications of A.R. Lombardi, and b) the wording of the ded to the satisfaction of the town attorney and the Board 6) Enrico Road: Chairman Loren Otter and the Planning Commission are recommending that the town accept the of Selectmen. A motion was made to this effect by
- positions, but would not discriminate against a candidate who did not want the combined positions. VI. The panel to review the candidates and make recommendations to the board will include a member of the Zoning Commission, a member of the Inland Wetlands Commission, Selectman Pelletier, Selectman Veitch, and the town engineer. First Selectman Morra and Ms. Kemp will interview each candidate prior to his or her appearance interview. 7) Panel: Building Inspector: The pros and cons of combining the positions of Building Inspector (30 hours per week) and Zoning Enforcement Officer (10 hours per week) were discussed. Selectmen Veitch made a motion, seconded by Selectman Cheney, that the board would preseconded by Selectman Cheney, that the board would preseconded by Selectman Cheney. before the panel. fer to choose a candidate who could combine the two
- 8) Appropriations:
 a) On a motion by Selectman Preuss, seconded by Selectman Cheney, the board voted to request an appropriation of \$6,000 to vendors' payments in the welfare budget for immediate access by the welfare director,

Selectman Cheney, the board voted to request an appropriation of \$16,000 to vendors' payments in the welfare budget which will require a town meeting for approval (Vendors' payments are 90% reimbursed.: by the stated a motion by Selectman Preuss, seconded by

beletiman Cheney, the board voted to request an approsistion of \$2,198.11 to the town treasurer for bond issue expenses on the K-4 bond. VU. Selectman Cheney, the priation of \$2,198.11 Selectman d) On a motion by Selectman Preuss, seconded by

e) A request by Zoning Commission Chairman Mark was tabled. The Selectmen requested that a) the request b) more detailed justification be given.

9) Appointments and Resignations:
a) On a motion by Selectman Pelletier, seconded
regret the resignation of William Carrington as Zoning

c) On a motion by Selectman Pelletier, seconded mitchell to the Senior Citizens' Committee. VU. b) On a motion by Selectman Pelletier, seconded ectman Cheney, the board voted to accept with the resignation of Robert Vaughn as constable.

Z

Status with respect to the Conservation Commission. to clarify the position of The Selectmen will check the town ordinances

Selectman Veitch, the the Board of Health. On a motion by Selectman Pelletier, seconded the board appointed John Matkowski

they roads. This partnership makes recommendations only, are an advisory group. The Selectmen noted that they meting will be necessary to join this group, they meeting will be necessary to join this group, they meeting. Ms kemp will prepare the wording of the solution for the Selectmen's approval at their next meeting. Housing Authority Issue: Mr. Don Henry of the questing Authority addressed the board. They are rehalf the town join a state housing group, nousing quotas; these are local officials trying to the ship, grants will become more readily available to the town, and there will be a 25% increasiable to they are

c) A request by Welfare Director Ilvi Cannon next Selectmen's meeting. The Selectmen asked for more justification to support this request.

VOLUME 76

875 422

STATUTORY FORM WARRANTY DEED

ROCCO A. FIANO, TRUSTEE, of the Town of Bolton, County of Tolland and State of Connecticut,

for no consideration paid.

grants to the TOWN OF BOLTON, a municipal corporation having its territorial limits within the County of Tolland and State of Connecticut, with WARRANTY COVENANTS

That certain piece or parcel of land, situated in the Town of Bolton, County of Tolland and State of Connecticut, shown as Enrico Road on that certain map or plan entitled "Final Subdivision Plan FIANO HEIGHTS Section IV Prepared for Lawrence Fiano Birch Mountain Road Bolton, CT. Alford Associates, Inc. Civil Engineers Windsor, Connecticut Scale: 1 in. = 40 ft. Date: June 13, 1986 Revisions 7/2/86, 7/24/86, 5/13/87 Sheets Nos. 2 and 3 of 8", which map or plan is on file in the Bolton Town Clerk's Office, to which reference may be had.

TOGETHER WITH a 50' wide right of way, the northerly end of which is connected to the westerly line of Enrico Road and the southerly end of which is connected to land now or formerly of Rocco Fiano, Trustee, as shown on the aforesaid map.

The two above-described premises are conveyed to the Grantee herein for use as a public roadway.

TOGETHER WITH 50' slope rights and 75' slope rights over a portion of Lot No. 5, 60' slope rights over a portion of Lot No. 6, 35' slope rights over a portion of Lots Nos. 10 and 11, 30' slope rights over a portion of Lot No. 11, and 15' slope rights over a portion of Lot No. 12, all as shown on said map.

TOGETHER WITH 30' drainage easements over portions of Lots Nos. 13 and 15, and a 30' drainage easement and the right to drain over a portion of Lot No. 9, all as shown on said map.

TOGETHER WITH an easement for a temporary cul-de-sac over a portion of Lots Nos. 10 and 11 as shown on said map.

TOGETHER WITH the right to drain over land now or formerly of Rocco Fiano, Trustee, as shown on said map.

Signed this 3rd day of December, 1991

Witnessed by:

Jaclene N. Keith

Rocco A. Fiano,

flo Kathum D. Kathryn D. Flori

STATE OF CONNECTICUT)

COUNTY OF HARTFORD

December 3, 1991 ss. Manchester

Personally appeared ROCCO A. FIANO, TRUSTEE, signer of the foregoing instrument, and acknowledged the same to be his free act and deed, before me.

Darlene N. Keith Notary Public My Comm. Expires: 3/31/93

Grantee's Mailing Address: 222 Bolton Center Road Bolton, CT 06043

No Conveyance Tax collected J. La Town Clerk of Bolton

RECEIVED FOR RECORD DEC 1 2 1991 12:25 pm N Clerk of BOLTON